1 2	_	OF GRANT INUTES	
3	141	IIIVOTES	
4			
5	DATE	: September 1, 2020	
6	TIME STARTED	: 7:01 p.m.	
7	TIME ENDED	: 9:19 p.m.	
8	MEMBERS PRESENT	: Councilmember Carr, Re	0,
9	MEMBERS ADSENCE	Schafer and Mayor Hube	er
10 11	MEMBERS ABSENT	: None	
12	Staff members present: City Attorney, Dave	Snyder: City Engineer Brad	Reifsteck: City Planner
13	Jennifer Swanson; City Treasurer, Sharon S		•
14	Jennier Swanson, Orey Treasurer, Sharon S	ventivarze, and riemmistrator, e	oren, remir i omes
15	CALL TO ORDER		
16			
17	The meeting was called to order at 7:00 p.m	1.	
18			
19	PUBLIC INPUT		
20			
21	No one was present for public input.		
22			
23	PLEDGE OF ALLEGIANCE		
24	CEMPINIC PILE A CIENDA		
25	SETTING THE AGENDA		
26 27	Council Member Schafer moved to appro	ove the agenda as presented	Council Mombor Dog
28	seconded the motion. Motion carried un	, <u>,</u>	_
29	seconded the motion. Wotton carried un-	animously with a ron can vo	···
30	CONSENT AGENDA		
31	<u> </u>		
32	August 4, 2020 City Council Meetin	ng Minutes	Approved
33			11
34	August 12, 2020 Special Council M	eeting Minutes	Approved
35			
36	August 2020 Bill List, \$83,556.41		Approved
37			
38	Kline Bros. Excavating, Road Work	<u>.</u>	
39	\$32,829.50		Approved
40	or carta and o		
41	City of Mahtomedi, 2 nd Quarter Fire		A 1
42	Contract, \$36,407.00		Approved
43	Consideration of City of Cross City	Overad/	
44 45	Consideration of City of Grant City	Owned/	Annroyed
45	Issued Portable Devices Policy		Approved

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44 45

1 2 Council Member Giefer moved to approve the consent agenda, as presented. Council Member Rog seconded the motion. Motion carried unanimously with a roll call vote. 3 4 5 STAFF AGENDA ITEMS 6 7 City Engineer, Brad Reifsteck 8 9 Consideration of Resolution No. 2020-37, Declaring Adequacy of Petition and Ordering **Preparation of Report** – City Engineer Reifsteck advised a petition was received from property 10 11 owners living along Knollwood Drive N requesting street improvements. 12 The signed petitions account for 62% (5/8) of the property owners within the project limits. The 13 minimum required by state law and the City assessment policy is 35% to authorize the City Engineer 14 to prepare a Feasibility Study 15 16 Council Member Giefer moved to adopt Resolution No. 2020-37, as presented. Council 17 Member Schafer seconded the motion. Motion carried unanimously by a roll call vote. 18 19 20 Consideration of Dellwood Road Court North Subgrade Correction – City Engineer Reifsteck stated Dellwood Road Ct roadway is experiencing unusual roadway deterioration due to frost boils 21 and requires a subgrade correction. 22 23 The length and width of the patch is approximately 120 x 18 feet. 24 25 26 Kline Bros estimates a cost to repair the subgrade with geotextile fabric, sand, class 5 aggregate base and paving at \$13,800. The bituminous pavement will be completed by the City's roadway patching 27 contractor. 28 29 The total improvement is estimated at \$13,800 and its anticipated to be funded by special roadway 30 funds. 31 32 Council Member Giefer moved to approve the Dellwood Road Court North Subgrade 33 Correction, as presented. Council Member Carr seconded the motion. Motion carried 34 unanimously by a roll call vote. 35 36 Consideration of Kimbro Avenue Road Improvements – City Engineer Reifsteck stated Kimbro 37 Avenue is under water just north of the intersection at 75th street (CSAH 12) and is currently closed to 38 traffic. 39 40 Neighborhoods to the north along Kimbro Avenue currently have access from the west along 83rd 41 Street and the north and east at 88th Street 42

Washington County has already completed road improvements on CSAH 12 due to flooding.

Minnesota Statute sections 12.29,12.37 and 375.21 provide that emergency contracts are not subject to the normal purchasing and competitive bidding requirements.

3

Wetland permitting, if required, will be completed by the City Engineer.

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Kline Bros estimates a cost to install erosion control, and roadway section up to the top of the class 5 aggregate base at \$42,000.

8

The bituminous pavement will be completed by the City's roadway patching contractor, ARC, once flooding has resided. The paving is estimated at \$20,000.

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The total improvement is estimated at \$62,000 and its anticipated to be funded by special roadway funds.

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Council Member Schafer moved to approve the Kimbro Avenue Road Improvements, as presented. Council Member Carr seconded the motion. Motion carried unanimously by a roll call vote.

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Consideration of Resolution No. 2020-39, Issuance and Sale of \$735,000 General Obligation Improvement Bond, Pledging Special Assessments and Levying a Tax for Payment Thereof – City Engineer Reifsteck stated the following:

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- 1. The bond issuance and sale in the amount of \$735,000 was offered by Bremer Bank, National Association.
- 2. The interest rate is 2.00% with an issuance date of September 29, 2020 and maturity date of February 1, 2036.
- 3. The City Council will take action to adopt the attached approving resolutions as prepared by the City's Bond counsel.
- 4. The City Council will abide by the governmental bonds post issuance compliance policies and procedures adopted on June 6, 2020. This policy is simply saying that the City will comply with the IRS rules.

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Council Member Carr moved to adopt Resolution No. 2020-39, as presented. Council Member Schafer seconded the motion. Motion carried unanimously by a roll call vote.

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City Planner, Jennifer Swanson

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Consideration of Resolution No. 2020-34, Variance from Tributary Stream Setbacks for 38 Replacement Sewage System, 9440 71st Street North - City Planner Swanson advised the 39 Applicant Jesse Kloeppner, KSD ("Applicant") on behalf of the Owner Lawrence Tomai, has 40 requested a variance from the tributary stream setbacks for installation of a new septic system on the 41 property located at 9440 71st Street North. The Applicant is the designer of the new septic system for 42 the subject property, and the owner is required to install a new compliant septic system on the subject 43 property. The Applicant has been working with Washington County to acquire a permit for installing 44 the new system, and they were notified by the County that the location of the replacement system is 45

within the City's required tributary stream setbacks and thus would need to obtain a variance from the city prior to being issued a permit for installation of the new system.

On August 12, 2020 a duly noticed public hearing was held by the Planning Commission for consideration of the subject application. One member of the public provided public testimony requesting clarification as to why the alternate location identified on the site plan was not selected since it would be located further away from the tributary stream. After public testimony, the Planning Commission discussed the request and asked staff to follow up regarding the identified location for the replacement system. Staff indicated that our understanding is that identified location is the preferred location and is most suitable from a soil and functional perspective. Additionally, the alternate location requires a second variance from the City's front-yard setback requirements. After discussion, the Planning Commission unanimously recommended approval of the requested setback variance from the tributary stream.

The following staff report is generally as presented at the Planning Commission meeting and summarizes the requested variance. Draft findings and conditions are found in the draft Resolution which is attached for your review and consideration.

Project Summary

Applicant:	Site Size: 0.94 Acres	
Jesse Kloeppner, KSD (Septic	Location: 9440 71 st Street North	
Designer)	Existing Home: Constructed in 1969	
Owner:	Zoning & Land Use: R1	
Lawrence Tomai		
Request: Variance from tributary stream septic to install a compliant subsurface sewage		
treatment system on the subject property		

As referenced above, the Applicant has requested the following variance:

• Request for variance from required 150-foot setback from a tributary stream to site a new subsurface sewage treatment system. The subject property is a legally non-conforming lot and does not provide enough lot area to site a new system which meets all required setbacks.

The Applicant has stated that the existing sewage treatment system serving the home is noncompliant and must be replaced prior to selling the property. According to the Applicant's narrative, as the septic designer, the only location on site that can adequately support a replacement system is the proposed location which encroaches into the required setback from a tributary stream (both the tanks and drainfield will encroach into the required setback).

City Planner Swansons advised City Code Sections 32-59 and 32-60 establish the criteria to review and approve variance requests. The variance application process requires the Applicant to prepare a statement of reasons why the request is made describing the hardship (or practical difficulty) describing how, "the proposed use of the property and associated structures in question cannot be established under the conditions allowed by this chapter or its amendments and no other reasonable

alternate use exists; however, the plight of the landowner must be due to physical conditions unique to the land, structure or building involved and are not applicable to other lands, structures or buildings in the same zoning district....Economic considerations alone shall not constitute a hardship."

The Applicant's statement can be found in Attachment B, which states there are no other locations on the subject property that are available to comply with the City's required setback. For the subject property to be used for single-family residential purposes a sewage septic system must be located onsite. Further analysis regarding the practical difficulties of the property are provided in the following analysis.

The subject property is part of the Sunnybrook Lake subdivision which was developed in the 1960's prior to the current minimum lot size standards. The subject property is approximately 0.96 Acres and is considered a legally non-conforming lot. The existing home was constructed in 1969 at which time a septic system was installed. The lot is slightly irregular in shape but is generally oriented east-west and is approximately 215-feet wide by an average of 210-feet deep. There is a tributary stream which connects with Sunnybrook Lake to the east, and the stream crosses the northern edge of the subject property. Because the lot size is small, the area exclusive of the developed area, stream and setback areas is constrained which leaves few available locations to site a new/replacement septic system.

The tributary stream setbacks are established in Chapter 12 of the City's Code, section 12-260 which identifies structural and sewer setbacks. The following description of the variance and standard is provided (See Attachment B for site plan):

Standard	Required	Proposed	Variance	Description
Tributary	150'	59'9"	90.3' for the	The proposed septic tanks will be setback
Stream		tanks; and	Septic	behind the existing principal structure but
		94'9"	Tanks, 55.3'	south of stream, and the associated drainfield
		Drainfield	for the	will be located near the southerly property
			drainfield	line and in front of the principal structure.

Lot Size/Constraints

The Applicant's lot was created in the 1960s when the Sunybrook Lake subdivision was developed, and the existing home was constructed in 1969. At the time, the plat of the Sunybrook Lake subdivision complied with the township and County lot development standards. Since the 1960s lot size and area standards have changed and as a result the lot is now considered a legal non-conforming lot with respect to size, area and dimensions. Given that the existing lot area and dimensions are significantly smaller than those that regulate lots today, it would be nearly impossible to site a replacement septic system on the property and meet all the current setback requirements. The lot is naturally constrained not only by natural features on the property (stream) but also by the non-conforming nature of the lot area and dimensions. Further, due to the location of the existing home and the well which serves the residence the location that a septic system could be sited is further reduced. To that end, the proposed plan requires the drainfield to be located in front of the home (east) and for a 2" supply line extending 75-feet to be installed to the drainfield further demonstrating the constraints associated with the lot. Staff believes the proposed location of the replacement system is reasonable and is properly located based upon topography and other natural site limiting factors,

and that the variance requested has been minimized to the extent possible. It is noted that the proposed system complies with all other required setbacks including yard setbacks, right-of-way setbacks and appropriate setback from the well. Finally, the Applicant must remedy the situation to comply with the standards for septic systems as identified by Washington County to sell the property.

The City Engineer does not have any additional comments regarding the proposed location and system.

The site is located in the Valley Branch Watershed District (VBWD), and the Applicant has contacted the VBWD to determine whether any permits are required. Depending on the quantity of grading associated with the proposed installation a grading/erosion control permit may be required from the VBWD. As referenced previously, the Applicant must obtain a permit from the Washington County Department of Public Health and Environment prior to installation of the system, as they are the permitting authority for new and replacement septic systems in the City.

Staff recommends approval of the requested variance with conditions as follows:

- 1. The Applicant shall be required to obtain the proper permits from the Washington County Department of Public Health and Environment prior to installation of the replacement system.
- 2. The replacement system must be placed outside of all stream and/or wetland areas on the site.
- 3. The Applicant shall be required to obtain any necessary permits and/or approvals from the Valley Branch Watershed District prior to installation. A copy of any correspondence or permits shall be provided to the city prior to installation of the new system.

Council Member Schafer moved to adopt Resolution No. 2020-34, as presented. Council Member Carr seconded the motion. Motion carried with Council Member Rog and Giefer voting nay by a roll call vote.

Consideration of Application for a Conditional Use Permit for Two Silo Farmhouse Resort, 7040 117th Street North – City Planner Swanson advised on August 4, 2020 the subject application was considered at the regular City Council meeting. City staff provided a presentation and summary of the application materials submitted by the Applicant, and summarized the analysis completed in the staff report dated July 27, 2020. After presentation and discussion, the City Council provided direction to staff to prepare a Resolution of approval for the subject Conditional Use Permit ("CUP"), and directed staff to prepare a draft CUP for consideration at the regular September 1, 2020 City Council meeting. The following staff memo summarizes information submitted by the Applicant since the August meeting, provides a staff response (if needed), and provides draft findings as presented within the attached resolution. Since most of the information remains the same as presented at the August meeting, staff requests that you reference the staff report dated July 27, 2020 for details regarding the proposed operation.

Supplemental Information

 City staff communicated with the Applicant to obtain supplemental information that would be helpful to the City Council to complete its review on September 1, 2020. The following summary of the supplemental information, including staff's response, is provided for your review and consideration.

- Narrative Addendum #2: The Applicant submitted a narrative addressing the city staff's requested additional information. As noted in the Addendum staff requested: 1) updated site plan to identify bathroom locations, overflow parking, ADA parking stalls, expanded driveway and future septic and holding tank areas; 2) Driveway Expansion; 3) Overflow Parking; 4) Landscape buffer for the parking area(s) and any improvements; and 5) Public Restrooms location, septic drainfield and holding tanks. The following summary and staff response of each items is provided.
 - o **Updated Site Plan:** Site Plan has been updated to identify location of bathrooms, overflow parking, ADA parking stalls and future drainfield locations.
 - Staff Response: The Site Plan now includes the identified elements but does not include the expanded driveway as requested by the city engineer. Staff continues to include a condition within the attached draft CUP that requires an updated Site Plan to reflect the conditions of the City Engineer.
 - o **Driveway Expansion:** The Applicant restates their desire to maintain the driveway plan as presented on the Site Plan submitted in the August 4, 2020 City Council materials.
 - Staff Response: The City Engineer has reviewed the site plan and has indicated that the driveway should be 22-feet of traveled surface, and that the expanded driveway should be extended from the public road right-of-way (117th) to the turnaround near the proposed operations. While city staff understands the desire to maintain as many trees on site as possible, staff believes that the driveway should be expanded to ensure safe ingress and egress on the site. Staff requests discussion by the City Council regarding this item. A condition has been included in the permit that all requirements of the City Engineer must be completed which includes the requested driveway expansion.
 - Overflow Parking: The Applicant has identified an area onsite for overflow parking to the east of the proposed parking lot. The area designated will remain a grassy area and will have adequate area for approximately 21 additional cars on site.
 - Staff Response: The area identified onsite for overflow parking is adequate. Staff recommends including a condition in the Permit that the overflow parking area shall be used on a limited basis only to prevent parking or back-ups on 117th Street N., and that the overflow parking is not a means to permit higher occupancy levels onsite.
 - Landscape Buffer for the parking area: The Applicant indicates that the existing
 trees on the property line and at the road right-of-way are adequate and no further
 buffering is needed.

- Staff Response: Staff would suggest that proof of the existing vegetation and screening be provided, and that existing vegetation be included on an updated landscape plan. If it is deemed adequate, Staff recommends including a condition in the CUP that the landscape buffering shall be maintained and replaced (if necessary) provided the operations of the CUP are active.
- **Public Restrooms & Septic Drainfield:** The Applicant has identified the location of the proposed restrooms and has indicated that natural screening exists in this area. The Applicant is proposing to use an, "upscale portable bathroom trailer with a self-contained holding tank, running water, ADA accessible and electricity will be utilized" from 2022 through 2025 (see attachment A for facility type). Future septic drainfield location is identified and is proposed to be installed in Spring of 2026.
 - Staff Response: The proposed location of the permanent bathroom facilities meets all setback requirements, but details including size of the facility was not provided. Consistent with staff's recommendation regarding the landscape plan on the easterly property line, staff recommends that an updated landscape plan be provided to demonstrate adequate screening of the permanent restrooms. Additionally, staff recommends including a condition that the bathroom facilities shall be designed to be architecturally compatible with the existing structures on site and that such design shall be reviewed and approved by the city staff.

Based on the discussion by the City Council on August 4, 2020, staff does not believe that the "upscale portable bathroom trailer" meets the Council's request for bathroom facilities to support the operations through 2025. City Staff understands the applicant's desire to delay the investment in the bathroom facilities until the site is fully operational, but the portable bathroom facilities were not acceptable based on the Council's discussion. Consistent with the City Council's discussion on August 4th, staff has included draft conditions within the CUP that require the installation of permanent restrooms onsite. To address the timing issue, staff provides an option that permanent bathrooms must be installed when the tasting room is opened to the general public (i.e. Guests of the farmhouse, or small activities scheduled in the farmhouse would not trigger the construction of the public restrooms. However, any public visiting the site for the winery only – no staying or participation in the farmhouse - would require the installation of the permanent restroom facilities). Lastly, soil borings were not submitted to demonstrate that the drainfield area is adequate to support a septic system. Staff has included a condition within the CUP to require soil borings be submitted prior to commencement of operations.

City Planner Swanson stated as required in Section 32-146 Standards for issuing a Conditional Use Permit ("Permit"), "...the city council may grant a conditional use permit in any zoning district if the applicant has proven to a reasonable degree of certainty that:"

• The proposed use is designated in section 32-245 as a conditional use for the appropriate zoning district.

<u>Finding:</u> The proposed Two Silo Farmhouse Resort is a combination of uses which include agricultural, small-scale rural event facility, resort, and seasonal business. All uses contemplated and proposed as part of the operation are permitted or permitted with a conditional use permit in the A-1 zoning district.

• The proposed use conforms to the city's comprehensive plan.

<u>Finding:</u> The subject property is guided A-1 and the City's comprehensive plan identifies Goal #3 regarding land use, "Preserve and protect agricultural land and facilities, agricultural lifestyles, and encourage hobby farms and commercial agricultural uses within the City." Per Minnesota State Statute, as well as the City's land use designations a Farm Winery must be located on agricultural property and is a considered an agricultural and/or agritourism business. The proposed use is consistent

• The proposed use will not be detrimental to or endanger the public health, safety or general welfare of the city, its residents, or the existing neighborhood.

o <u>Finding:</u> The proposed use will not be detrimental or endanger the public health, safety or general welfare of the residents or existing neighborhood provided the conditions of the Permit are met. Conditions contained in the Permit include mitigation for adequate ingress/egress, hours of operation, maximum occupancy levels and provisions to ensure that adequate utilities (sanitary) are on-site.

o Finding: The proposed use is compatible with the existing neighborhood provided the

• The proposed use is compatible with the existing neighborhood.

with the City's adopted Comprehensive Plan.

conditions of the Permit are met. The site is greater than 20-acres, allows adequate area for buffering, and limited structural improvements are proposed. The neighborhood is comprised of large-acreage parcels with a mix of agricultural, agritourism, and rural residential use. The proposed use will maintain and preserve the existing farmhouse

that has been restored and the existing accessory buildings as part of the operations. The vines (vineyard) is an agricultural use which is consistent with surrounding small hobby farms and agricultural activities. Site improvements such as parking areas must be properly buffered from adjacent neighbors and public right-of-way so that the property remains visually consistent with surrounding properties.

• The proposed use meets conditions or standards adopted by the city through resolutions or other ordinances.

<u>Finding:</u> The proposed use is consistent with conditions and standards adopted by the city through its zoning ordinance, and other ordinances. Rural Event Facilities were

added to the City's table of uses in 2014 to support agritourism types of uses, and the Farm Winery and its operations is consistent with the performance standards identified by the City.

- The proposed use will not create additional requirements for facilities and services at public cost beyond the city's normal low-density residential and agricultural uses.
 - <u>Finding:</u> The proposed use will not create additional requirements for facilities or services. The proposed operations shall be required to make all improvements on site to adequately serve the proposed use. Any required improvements to the County roadway shall be completed by the Applicant and at their cost to ensure adequate ingress/egress to the operations and to obtain an access permit from Washington County.
- The proposed use will not involve uses, activities, processes, materials, equipment or conditions of operations that will be detrimental to people, property, or the general welfare because of production of traffic, noise, smoke, fumes, glare, odors, or any other nuisances.
 - <u>Finding:</u> The proposed use is a permitted and conditionally permitted use per the City's table of uses. Proper conditions detailing mitigation of potential nuisances are provided for and addressed within the Permit conditions which address parking, noise, glare (lighting) and other operational considerations.
- The proposed use will not result in the destruction, loss of damage of natural, scenic or historic features of importance.
 - o <u>Finding:</u> There are no natural, scenic or historic features of importance on site that are proposed for removal, modification or disturbance.
- The proposed use will not increase flood potential or create additional water runoff onto surrounding properties.
 - <u>Finding:</u> The proposed operations will not increase flood potential or create additional water runoff onto surrounding properties. The Applicant shall be required to manage stormwater onsite consistent with the City and Rice Creek Watershed District rules and regulations.
- These standards apply in addition to specific conditions as may be specified through the city's ordinances.
 - o <u>Finding</u>: Specific ordinances and performance standards were applied and evaluated regarding the proposed operations. Details regarding the analysis are documented within the agenda packet materials.

Mr. Keith Dehnert, Applicant, stated all parking on site does make sense and he is open to wident the driveway and will accept putting full bathrooms – well and septic in as there is plenty of area to do that. He noted he has full intent to work with staff on a landscape and buffering plan for the site.

After much discussion, the City Council determined a 22 foot driveway would be required, a landscaping plan is required and full well and septic will be installed. Council Member Schafer moved to table Consideration of Application for a Conditional Use Permit, Two Silo Farm Resort to the October 2020 City Council meeting. Council Member Giefer seconded the motion. Motion carried unanimously by a roll call vote. City Attorney, Dave Snyder (no action items) **NEW BUSINESS** Consideration of Resolution No. 2020-35, Preliminary City Budget for 2021 – City Treasurer Schwarze reviewed the changes to the 2021 budget per the budget work session and advised the preliminary budget is set at \$1,634,413. Council Member Rog moved to adopt Resolution No. 2020-35, as presented. Council Member Schafer seconded the motion. Motion carried unanimously by a roll call vote. Consideration of Resolution No. 2020-36, Preliminary Levy Certification for 2021 - City Treasurer Schwarze advised the a 3% levy increase was considered resulting in the average market value home an increase of \$11.00 of City portion tax. Council Member Schafer moved to adopt Resolution No. 2020-36, as presented. Council Member Rog seconded the motion. Motion carried unanimously by a roll call vote. **UNFINISHED BUSINESS** There was no unfinished business. **DISCUSSION ITEMS (no action taken)** Staff Updates (updates from Staff, no action taken) City Council Reports/Future Agenda Items No items were placed on a future agenda. COMMUNITY CALENDAR SEPTMBER 2THROUGH SEPTEMBER 30, 2020: Mahtomedi Public Schools Board Meeting, Thursday, September 10th and 24th, Mahtomedi District Education Center, 7:00 p.m. Stillwater Public Schools Board Meeting, Thursday, September 10th, Stillwater City Hall, 7:00 p.m.

wasnington County Commissioners Meeting, Tuesdays, Government Center, 9:00 a.m.		
ADJOURNMENT		
Council Member Giefer moved to adjourn the meeting at 9:19 p.m. Council Member Ro		
seconded the motion. Motion carried ur	nanimously.	
These minutes were considered and approved at the regular Council Meeting October 6, 2020		
Kim Points, Administrator/Clerk	Jeff Huber, Mayor	